

18 April 1980

Key Points for DCI Presentation to APEX SeminarI. Prologue

- a. Compartmentation systems have grown over past 4 decades
- b. Separate
- c. Uncoordinated
- d. Different rules for different systems, without cogent reasons
- e. Growth -- like snowball, accesses bred more accesses, faster and faster
- f. Content -- more and more material requiring compartmented handling, some of it having no substantive intelligence content

II. Background of the [redacted] Study

a. Previous studies [redacted]

generally concluded that systems of compartmentation lacked uniformity, covered more material than necessary, and gave access approvals to more people than necessary

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b. Reasons why [redacted] was called in to conduct study
(DCI ONLY CAN PROVIDE CONTENT)

c. Directions from DCI to [redacted]

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1. Objective look at compartmentation systems
2. Seek unified management and standards
3. Simplify and clarify procedures
4. Downgrade and declassify to extent possible
5. Strengthen "need to know"

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6. Strengthen barriers between compartments; avoid spillover
7. Provide for actual needs of tactical commanders

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III. DCI Reactions to [] Report Findings
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IV. NFIB Working Group on Compartmentation - Community-wide

- a. Ten subgroups on various aspects of compartmentation
- b. Final Report proposed APEX Control System
 1. Single, Community-wide system to replace extant systems
 2. Maximum dissemination of intelligence at standard levels of classification
 3. Restrict use of compartmentation to only that intelligence clearly warranting protection under EO 12065
- c. Features of APEX System
 1. Clear demarcation between categories of intelligence needed by various Intelligence Community personnel
 - (a) Operational Compartments
 - (b) Operational Subcompartments
 - (c) Product Compartments--COMINT, HUMINT, IMAGERY, and TECHNICAL
 - (d) ROYAL

V. NFIB View of Final Report

VI. DCI Expectations of APEX

- a. Foresee that APEX, effectively operated, will eliminate need for billet ceilings, a long-standing and contentious issue. Effective operation depends in a significant degree upon this audience.
- b. Foresee that access to APEX for each individual will tighten up to that needed to do the job.
- c. Foresee a significant eventual reduction in volume of material in compartmentation, and thus, less of a burden to keep track of it.
- d. Foresee more material available under normal noncompartmented classification to those who need it--particularly military commanders.
- e. Foresee better security for the very sensitive material remaining in compartments.
- f. Foresee eventual simplification of compartmentation administratively, with some economy of resources and improved security through better understanding of uniform requirements.

VII. White House Decision

- a. White House motivation in approving APEX
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- b. White House expectations of APEX
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VIII. Exhortation for Excellence in Implementation

a. Security results from personal discipline, not bureaucratic rules. The rules can only help. The participants in this gathering must not only explain the rules; we must also, by example, by monitoring implementation, by education, instill that discipline and motivation essential to making this effort produce the best possible results.

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